Chapter

# Matching and Record Linkage

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Matching has a long history of uses for statistical surveys and administrative data files. Business registers of names, addresses, and other information such as total sales are constructed by combining tax, employment, or other administrative databases (see Chapter 2). Surveys of retail establishments or farms often combine results from an area frame and a list frame. To produce a combined estimator, units must be identified from the area frame sample that are also found on the list frame (see Chapter 11). To estimate the size of a population via capture–recapture techniques, units common to two or more independent listings must be accurately determined (Sekar and Deming 1949; Scheuren 1983; Winkler 1989b). Samples must be drawn appropriately to estimate overlap (Deming and Gleser 1959).

Rather than develop a special survey to collect data for policy decisions, it is sometimes more appropriate to match data from administrative data sources. An economist, for instance, might wish to link a list of companies and the energy resources they consume with a comparable list of companies and the types, quantities, and dollar amounts of the goods they produce. There are potential advantages to using administrative data in analyses. Administrative data sources may contain greater amounts of data and that data may be more accurate due to improvements over time. In addition, virtually all cost of data collection is borne by the administrative programs, and respondent burden associated with a special survey is eliminated. Brackstone (1987) discusses these and other advantages of administrative sources as a substitute for surveys. Methods of adjusting analyses for matching error in merged databases are also available (Neter et al. 1965, Scheuren and Winkler 1993).

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This chapter addresses exact matching in contrast to statistical matching (Federal Committee on Statistical Methodology 1980). An exact match is a linkage of data for the same unit (e.g., business) from different files; linkages for units that are not the same occur only because of error. Exact matching uses identifiers such as name, address, or tax unit number. Statistical matching, on the other hand, attempts to link files that have few units in common. Linkages are based on similar characteristics rather than unique identifying information, and strong assumptions about joint relationships are made. Linked records need not correspond to the same unit.

Increasingly, computers are used for exact matching to reduce or eliminate manual review and to make results more easily reproducible. Computer matching has the advantages of allowing central supervision of processing, better quality control, speed, consistency, and reproducibility of results. When two records have sufficient information for making decisions about whether the records represent the same unit, humans can exhibit considerable ingenuity by accounting for unusual typographical errors, abbreviations, and missing data. For all but the most difficult situations, however, modern computerized record linkage can achieve results at least as good as a highly trained clerk. When two records have missing or contradictory name or address information, then the records can only be correctly matched if additional information is obtained. For those cases when additional information cannot be adjoined to files automatically, humans are often superior to computer matching algorithms because they can deal with a variety of inconsistent situations.

In the past, most record linkage has been done manually or via elementary but ad hoc computerized rules. This chapter focuses on computer matching techniques that are based on formal mathematical models subject to testing via statistical and other accepted methods. A description is provided of how aspects of name, address, and other file information affect development of automated procedures. The algorithms I describe are based on optimal decision rules that Fellegi and Sunter (1969) developed for methods first introduced by Newcombe et al. (1959). Multidisciplinary in scope, these automated record linkage approaches involve (1) string comparator metrics, search strategies, and name and address parsing/standardization from computer science; (2) discriminatory decision rules, error rate estimation, and iterative fitting procedures from statistics; and (3) linear programming methods from operations research. This chapter contains many examples because its purpose is to provide background for practitioners. While proper theory plays an important role in modern record linkage, my intent is to summarize theoretical ideas rather than rigorously develop them. The seminal paper by Fellegi and Sunter (1969) is still the best reference on theory and related computational methods.

### 20.1 TERMINOLOGY AND DEFINITION OF ERRORS

Much theoretical work and associated software development for matching and record linkage have been done by different groups working in relative isola-

tion, resulting in varied terminology across groups. In this chapter I use terminology consistent with Newcombe (Newcombe et al. 1959; Newcombe 1988) and Fellegi and Sunter (1969).

In the product  $\mathbf{A} \times \mathbf{B}$  of files A and B, a match is an  $a_i$   $b_j$  pair that represents the same business entity and a nonmatch is a pair that represents two different entities. Within a single list, a duplicate is a record that represents the same business entity as another record in the same list. Rather than consider all pairs in  $\mathbf{A} \times \mathbf{B}$ , attention is sometimes restricted to those pairs that agree on certain identifiers or blocking criteria. Blocking criteria are also called pockets or sort keys. For instance, instead of making detailed comparisons of all 90 billion pairs from two lists of 300,000 records representing all businesses in a particular state, it may be reasonable to limit comparisons to the set of 30 million pairs that agree on U.S. Postal ZIP code. Errors of omission can result from use of such blocking criteria; missed matches are those false nonmatches that do not agree on a set of blocking criteria.

A record linkage decision rule is a rule that designates a pair either as a link, a possible link, or a nonlink. Possible links are those pairs for which the identifying data are insufficient to decide if the pair is a match. Typically, clerks review possible links and determine their match status. In a list of farms, name information alone is not sufficient for deciding whether "John K Smith, Jr, Rural Route 1" and "John Smith, Rural Route 1" represent the same operation. The second "John Smith" may be the same person as "John K Smith, Jr" or may be his father or grandfather. Mistakes can and do occur in matching. False matches are those nonmatches that are erroneously designated as links by a decision rule. False nonmatches are either (1) matches designated as nonlinks by the decision rule as it is applied to a set of pairs or (2) missed matches that are not in the set of pairs to which the decision rule is applied. Generally, link/nonlink refers to designations under decision rules and match/nonmatch refers to true status.

Matching variables are common identifiers (such as name, address, annual receipts, or tax code number) that are used to identify matches. Where possible, a business name such as "John K Smith Company" is parsed or separated into components such as first name "John," initial "K," surname "Smith," and business key word "Company." The parse allows better comparison of names and hence improves matching accuracy. Similarly, an address such as "1423 East Main Road" might be parsed into location number "1423," direction "East," street name "Main," and street type "Road." Matching variables do not necessarily uniquely identify matches. For instance, in constructing a frame of a city's retail establishments, name information such as "Hamburger Heaven" may not allow proper linkage if "Hamburger Heaven" has several locations. The addition of address information can sometimes help, but not if many businesses have different addresses on different lists. In such a situation there is insufficient information to separate new units from existing units that have different mailing addresses associated with them. The matching weight or score is a number assigned to a pair that simplifies assignment of link and nonlink status via decision rules. A procedure, or matching variable,

has more distinguishing power if it is better able to delineate matches and nonmatches than another.

#### 20.2 IMPROVED COMPUTER-ASSISTED MATCHING METHODS

Historically, record linkage has been assigned to clerks who reviewed the lists, obtained additional information when matching information was missing or contradictory, and made linkage decisions following established rules. Typically these lists were sorted alphabetically by name or address characteristics to simplify the review process. If a name contained an unusual typographical variation, the clerks might not find its matches. For large files, matches could be separated by several pages of printouts, so that some matches might be missed. Even after extensive training, the clerks' matching decisions were not always consistent. All work required extensive review. Each major update required training the clerical staff again.

On the other hand, development of computer matching software can require person-years of time from proficient computer scientists. Existing software may not work optimally on files having characteristics significantly different from those for which they were developed. The advantages of automated methods far outweigh these disadvantages. In situations for which good identifiers are available, computer algorithms are fast, accurate, and yield reproducible results. Search strategies can be far faster and more effective than those applied by clerks. As an example, the best computer algorithms allow searches using spelling variations of key identifiers. Computer algorithms can also account for the relative distinguishing power of combinations of matching fields as input files vary. In particular, the algorithms can deal with the relative frequency that combinations of identifiers occur.

As an adjunct to computer operations, clerical review is still needed to deal with pairs having significant amounts of missing information, typographical errors, or contradictory information. Even then, using the computer to bring pairs together and having computer-assisted methods of review at terminals is more efficient than manual review of printouts.

By contrasting the creation of mailing lists for the U.S. Census of Agriculture in 1987 and 1992, the following example dramatically illustrates how enhanced computer matching techniques can reduce costs and improve quality. Absolute numbers are comparable because 1987 proportions were multiplied by the 1992 base of six million. To produce the address list, duplicates were identified in six million records taken from 12 different sources. Before 1982, listings were reviewed manually and an unknown proportion of duplicates remained in files.

In 1987, the development of effective name parsing and adequate address parsing software allowed creation of an ad hoc computer algorithm for automatically designating links and creating subsets for efficient clerical review. Within pairs of records agreeing on ZIP code, the ad hoc computer algorithm

used surname-based information, the first character of the first name, and numeric address information to designate 6.6 percent (396,000) of the records as duplicates and 28.9 percent as possible duplicates to be clerically reviewed. About 14,000 person-hours (as many as 75 clerks for 3 months) were used in this clerical review, and an additional 450,000 duplicates (7.5 percent) were identified. Many duplicates were not located, compromising subsequent estimates based on the list.

In 1992, Fellegi-Sunter algorithms were developed that used effective computer algorithms for dealing with typographical errors. The computer software designated 12.8 percent of the file as duplicates and another 19.7 percent as needing clerical review. About 6500 person-hours were used and an additional 486,000 duplicates (8.1%) were identified. Even without further clerical review, the 1992 computer procedures identified almost as many duplicates as the 1987 combination of computer and clerical procedures. The cost of software development was \$110,000 in 1992. The rates of duplicates identified by computer plus clerical procedures were 14.1 percent in 1987 and 20.9 percent in 1992. The 1992 computer procedures lasted 22 days; in contrast, the 1987 computer plus clerical procedure needed 3 months.

### 20.3 STANDARDIZATION AND PARSING

Appropriate parsing of name and address components is crucial for computerized record linkage. Without it, many true matches would erroneously be designated as nonlinks because identifying information could not be adequately compared. For specific types of business lists, the drastic effect of parsing failure has been quantified (Winkler 1985b, 1986). DeGuire (1988) presents concepts needed for parsing and standardizing addresses; name parsing requires similar concepts.

#### 20.3.1 Standardization of Names and Addresses

The basic ideas of standardization are to (1) replace the many spelling variations of commonly occurring words with standard spellings such as fixed abbreviations or spellings and (2) use key words found during standardization as hints for parsing subroutines. In standardizing names, words of little distinguishing power such as "Corporation" or "Limited" are replaced with consistent abbreviations such as "CORP" and "LTD," respectively. First name spelling variations such as "Rob" and "Bobbie" might be replaced with a consistent, assumed, original spelling such as "Robert" or an identifying root word such as "Robt" because "Bobbie" could refer to a woman with "Roberta" as her legal first name. The purpose of name standardization is to allow name-parsing software to work better, by presenting names consistently and by separating out name components that have little value in matching. When business-associated words such as "Company" or "Incorporated" are en-

countered, flags are set that force entrance into different name-parsing routines than would be used otherwise.

Standardization of addresses operates like standardization of names. Words such as "Road" or "Rural Route" are typically replaced by appropriate abbreviations. For instance, when a variant of "Rural Route" is encountered, a flag is set that forces parsing into routines different from routines associated with house-number/street-name addresses. When reference lists containing city, state or province, and postal codes are available from the national postal service or another source, then city names in address lists can be placed in a standard form that is consistent with the reference list.

## 20.3.2 Parsing of Names and Addresses

Parsing divides a free-form name field into a common set of components that can be compared. Parsing algorithms often use hints based on words that have been standardized. For instance, words such as "CORP" or "CO" might cause parsing algorithms to enter different subroutines than words such as "MRS" or "DR." In the examples of Table 20.1, "Smith" is the name component with the most identifying information. PRE refers to a prefix, POST1 and POST2 refer to postfixes, and BUS1 and BUS2 refer to commonly occurring words associated with businesses. While exact, character-by-character comparison of the standardized but unparsed names would yield no matches, use of the subcomponent last name "Smith" might help designate some pairs as links. Parsing algorithms are available that deal with either last-name-first types of names such as "John Smith" or last-name-last types such as "Smith, John." None are available that can accurately parse both types of names in a single file.

Humans can easily compare many types of addresses because they can associate corresponding subcomponents in free-form addresses. To be most effective, matching software requires address subcomponents to be in identified locations. As the examples in Table 20.2 show, parsing software divides a free-form address field into a set of corresponding components in specific locations on the data record.

## 20.3.3 Examples of Names

The main difficulty with business names is that even when they are properly parsed, the identifying information may be indeterminate. In each example of Table 20.3, the pairs refer to the same business entity in a survey frame. Alternatively, in Table 20.4, each pair refers to different business entities that have similar names. Because the name information in Tables 20.3 and 20.4 may be insufficient for accurately determining match status, address information or other identifying characteristics may have to be obtained via clerical review. If the additional address information is indeterminate, then at least one establishment in each pair may have to be contacted.

Table 20.1 Examples of Name Parsing

				Parsed	pes			
Standardized	PRE	FIRST	MIDDLE	LAST	POST1	POST2	BUSI	BUS2
DR John J Smith MD Smith DRY FRM Smith & Son ENTP	DR	John	ń	Smith Smith Smith	MD	Son	DRY ENTP	FRM

Table 20.2 Examples of Address Parsing

					ш-	Parsed				
Standardized	Pre2	Pre2 Hsnm Stnm RR Box Post1 Post2 Unit1 Unit2	Stnm	RR	Вох	Post1	Post2	Unit1	Unit2	Bldg
16 W Main ST APT 16 RR 2 BX 215 Fuller BLDG SUITE 405 14588 HWY 16 W	*	16	Main HWY	2	215	ST	*	16	405	Fuller

Table 20.3 Names Referring to the Same Business Entities

Name	Reason
John J Smith ABC Fuel Oil	One list has owner name while the other list has business entity name.
John J Smith, Inc. J J Smith Enterprises	Either name may be used by the business.
Four Star Fuel, Exxon Distrib. Four Star Fuel	Independent fuel oil dealer is associated with major oil company.
Peter Knox Dairy Farm Peter J Knox	One list has establishment name while the other has owner name.

**Table 20.4 Names Referring to Different Businesses** 

Name	Reason
John J Smith Smith Fuel	Similar initials or names but different companies
ABC Fuel ABC Plumbing	Same as previous
North Star Fuel, Exxon Distrib. Exxon	Independent affiliate and company with which affiliated

### 20.4 MATCHING DECISION RULES

For many projects, automated matching decision rules are developed using ad hoc, intuitive approaches. For instance, the decision rule might be as follows:

- If the pair agrees on a specific three characteristics or agrees on four or more within a set of five characteristics, designate the pair as a link.
- If the pair agrees on a specific two characteristics, designate the pair as a possible link.
- Otherwise, designate the pair as a nonlink.

Ad hoc rules are easily developed and may yield good results. The disadvantage is that ad hoc rules may not be applicable to pairs that are different from those used in defining the rule. Users seldom evaluate ad hoc rules with respect to false match and false nonmatch rates.

In the 1950s, Newcombe et al. (1959) introduced concepts of record linkage that were formalized in the mathematical model of Fellegi and Sunter (1969). Computer scientists independently rediscovered the model (Cooper and Maron 1978, Van Rijsbergen et al. 1981, Yu et al. 1982) and showed that the model's decision rules work best among a variety of rules based on competing mathe-

matical models. Fellegi and Sunter's ideas are a landmark in record linkage theory because they introduce many ways of computing key parameters needed for the matching process. Their paper provides (1) methods of estimating outcome probabilities that do not rely on intuition or past experience, (2) estimates of error rates that do not require manual intervention, and (3) automatic threshold choice based on estimated error rates. In my view the best way to build record linkage strategies is to start with formal mathematical techniques based on the Fellegi-Sunter model and then make ad hoc adjustments only as necessary. The adjustments may be likened to the manner in which early regression procedures were informally modified to deal with outliers and collinearity.

### 20.4.1 Crucial Likelihood Ratio

The record linkage process attempts to classify pairs in a product space  $A \times B$  from two files A and B into M, the set of true matches, and U, the set of true nonmatches. Fellegi and Sunter (1969) considered ratios of probabilities of the form

$$R = \frac{P(\gamma \in \Gamma \mid M)}{P(\gamma \in \Gamma \mid U)},$$
 (20.1)

where  $\gamma$  is an arbitrary agreement pattern in a comparison space  $\Gamma$ . For instance,  $\Gamma$  might consist of eight patterns representing simple agreement on the largest name component, street name, and street number. Alternatively, each  $\gamma \in \Gamma$  might additionally account for the relative frequency with which specific values of name components such as "Smith," "Zabrinsky," "AAA," and "Capitol" occur.

#### 20.4.2 Theoretical Decision Rule

The decision rule is equivalent to the one originally given by Fellegi and Sunter [1969, equation (19)]. In the following, r represents an arbitrary pair,  $\gamma \in \Gamma$  is the agreement pattern associated with r, and R is the ratio corresponding to r that is given by equation (20.1). The decision rule d provides three designated statuses for pairs and is given by:

$$d(r) = \begin{cases} link & if R > UPPER \\ possible link & if LOWER \le R \le UPPER \\ nonlink & if R < LOWER. \end{cases}$$
 (20.2)

The cutoff thresholds *UPPER* and *LOWER* are determined by *a priori* error bounds on false matches and false nonmatches. Rule 20.2 agrees with intuition. If  $\gamma \in \Gamma$  consists primarily of agreements, then it is intuitive that  $\gamma \in \Gamma$  would be more likely to occur among matches than nonmatches and ratio (20.1)

would be large. On the other hand, if  $\gamma \in \Gamma$  consists primarily of disagreements, then ratio (20.1) would be small.

Fellegi and Sunter (1969) showed that rule (20.2) is optimal in that for any pair of fixed upper bounds on the rates of false matches and false nonmatches, the clerical review region is minimized over all decision rules on the same comparison space  $\Gamma$ . The theory holds on any subset such as pairs agreeing on a postal code, street name, or part of a name field. The ratio R or any monotonically increasing transformation of it (such as given by a logarithm) is referred to as a matching weight or total agreement weight. In actual applications, the optimality of rule (20.2) is heavily dependent on the accuracy of the estimated probabilities in equation (20.1) are called matching parameters.

# **20.4.3** Basic Parameter Estimation Under the Independence Assumption

Fellegi and Sunter (1969) were the first to observe that certain parameters needed for rule (20.2) could be obtained directly from observed data if certain simplifying assumptions were made. For each  $\gamma \in \Gamma$ , they considered

$$P(\gamma) = P(\gamma | M)P(M) + P(\gamma | U)P(U)$$
 (20.3)

and noted that the proportion of pairs with  $\gamma \in \Gamma$  could be computed directly from available data. If  $\gamma \in \Gamma$  consists of a simple agree/disagree pattern associated with three variables satisfying the conditional independence assumption that there exist vector constants (marginal probabilities)  $m \equiv (m_1, m_2, \cdots, m_K)$  and  $u \equiv (u_1, u_2, \cdots, u_K)$  such that, for all  $\gamma \in \Gamma$ ,

$$P(\gamma | M) = \prod_{i=1}^{K} m_i^{\gamma^i} (1 - m_i)^{(1 - \gamma^i)} \text{ and } P(\gamma | U) = \prod_{i=1}^{K} u_i^{\gamma^i} (1 - u_i)^{(1 - \gamma^i)},$$
(20.4)

then Fellegi and Sunter provide the seven solutions for the seven distinct equations associated with equation (20.3).

If  $\gamma \in \Gamma$  represents more than three variables, then it is possible to apply general equation-solving techniques such as the method of moments (e.g., Hogg and Craig 1978, pp. 205–206). Because the method of moments has shown numerical instability in some record linkage applications (Jaro 1989) and with general mixture distributions (Titterington et al. 1988, p. 71), maximum-likelihood-based methods such as the Expectation-Maximization (EM) algorithm (Dempster et al. 1977, Wu 1983, Meng and Rubin 1993) may be preferred.

The EM algorithm has been used in a variety of record linkage situations. In each, it converged rapidly to unique limiting solutions over different starting

points (Thibaudeau 1989; Winkler 1989a, 1992). The major difficulty with the parameter-estimation techniques (EM or an alternative such as method of moments) is that they may yield solutions that partition the set of pairs into two sets that differ substantially from the desired sets of true matches and true nonmatches. In contrast to other methods, the EM algorithm converges slowly and is stable numerically (Meng and Rubin 1993).

## 20.4.4 Adjustment for Relative Frequency

Newcombe et al. (1959) introduced methods for using the specific values or relative frequencies of occurrence of fields such as surname. The intuitive idea is that if surnames such as "Vijayan" occur less often than surnames such as "Smith," then "Vijayan" has more distinguishing power. A variant of Newcombe's ideas was later mathematically formalized by Fellegi and Sunter (1969; see also Winkler 1988, 1989c for extensions). Copas and Hilton (1990) introduced a new theoretical approach that, in special cases, has aspects of the Newcombe's approach; it has not yet applied in a record linkage system. While the value-specific approach can be used for any matching field, strong assumptions must be made about independence between agreement on specific value states of one field versus agreement on other fields.

The concepts of Fellegi and Sunter (1969, pp. 1192–1194) describe the problem well. To simplify the ideas, files A and B are assumed to contain no duplicates. The true frequencies of specific values of a string such as first name in files A and B, respectively, are given by

$$f_1, f_2, \cdots, f_m; \sum_{j=1}^m f_j = N_A$$

and

$$g_1, g_2, \cdots, g_m; \sum_{j=1}^m g_j = N_B.$$

If the *m*th string, say "Smith," occurs  $f_m$  times in File A and  $g_m$  times in File B, then pairs agree on "Smith"  $f_m g_m$  times in  $A \times B$ . The corresponding true frequencies in M are given by

$$h_1, h_2, \cdots, h_m; \sum_{j=1}^m h_j = N_M.$$

Note that  $h_j \leq \min(f_j, g_j)$ , where  $j = 1, 2, \dots, m$ . For some implementations,  $h_j$  is assumed to equal the minimum, and  $P(\text{agree } j\text{th value of string } | M) = h_j/N_M$  and  $P(\text{agree } j\text{th value of string } | U) = (f_j g_j - h_j)/(N_A \cdot N_B - N_M)$ . In practice, observed values rather than true values must be used. The variants of how the  $h_j$  frequencies are computed involve differences in how typographical errors are modeled, what simplifying assumptions are made, and how fre-

quency weights are scaled to simple agree/disagree probabilities (Newcombe 1988; Fellegi and Sunter 1969; Winkler 1988, 1989c). As originally shown by Fellegi and Sunter (1969), the scaling can be thought of as a means of adjusting for typographical error. The scaling is

$$P(\text{agree on string} | M = \sum_{j=1}^{m} P(\text{agree on } j \text{th value of string} | M),$$

where the probability on the left is estimated via the EM algorithm or another method. With minor restrictions, the ideas of Winkler (1989c) include those of Fellegi and Sunter (1969), Newcombe (1988, pp. 88–89), and Rogot et al. (1986) as special cases.

In some situations, the frequency tables are created "on-the-fly" using the files actually being matched (Winkler 1989c); in others, the frequency tables are created a priori using large reference files. The advantage of on-the-fly tables is that they can use different relative frequencies in different geographic regions; for instance, Hispanic surnames in Los Angeles, Houston, or Miami and French surnames in Montreal. The disadvantage of on-the-fly tables is that they must be based on files that cover a large percentage of the target population. If the data files contain samples from a population, then the frequency weights should reflect the appropriate population frequencies. For instance, if two small lists of companies in a city are used and "George Jones, Inc" occurs once on each list, then a pair should not be designated as a link using name information only. Corroborating information such as address should also be used because the name "George Jones, Inc" may not uniquely identify the establishment.

## 20.4.5 Jaro String Comparator Metrics for Typographical Error

Jaro (1989) introduced methods for dealing with typographical error such as "Smith" versus "Smoth." Jaro's procedure consists of two steps. First, a string comparator returns a value based on counting insertions, deletions, transpositions, and string length. Second, the value is used to adjust a total agreement weight downward toward the total disagreement weight. Jaro's string comparator was extended by making agreement in the first few characters of the string more important than agreement on the last few (Winkler 1990b). As Table 20.5 illustrates, the original Jaro comparator and the Winkler-enhanced comparator yield a more refined scale for describing the effects of typographical error than do standard computer science methods such as the Damerau-Levenstein metric (Winkler 1985a, 1990b).

Jaro's original weight-adjustment strategy was based on a single adjustment function developed via ad hoc methods. Using calibration files having true matching status, Jaro's strategy has been extended by applying crude statistical curve fitting techniques to define several adjustment functions. Different curves were developed for first names, last names, street names, and house numbers.

Str	ings	Winkler	Jaro	Damerau- Levenstein
billy	billy	1.000	1.000	1.000
billy	bill	0.967	0.933	0.800
billy	blily	0.947	0.933	0.600
massie	massey	0.944	0.889	0.600
yvette	yevett	0.911	0.889	0.600
billy	bolly	0.893	0.867	0.600
dwayne	duane	0.858	0.822	0.400
dixon	dickson	0.853	0.791	0.200
billy	susan	0.000	0.000	0.000

When used in actual matching contexts, the new set of curves and enhanced string comparator improve matching efficacy when compared to the original Jaro methods (Winkler 1990b). With general business lists, the same set of curves could be used or new curves could be developed. In a large experiment using files for which true matching status was known, Belin (1993) examined effects of different parameter-estimation methods, uses of value-specific weights, applications of different blocking criteria, and adjustments using different string comparators. Belin demonstrated that the original Jaro string comparator and the Winkler extensions were the two best ways of improving matching efficacy in files for which identifying fields had significant percentages of minor typographical errors.

### 20.4.6 General Parameter Estimation

Two difficulties arise in applying the EM procedures of Section 20.4.3. The first is that the independence assumption is often false (Smith and Newcombe 1975, Winkler 1989b). The second is that, due to model misspecification, EM or other fitting procedures may not naturally partition the set of pairs into the desired sets of matches M and nonmatches U.

To account for dependencies between the agreements of different matching fields, an extension of an EM-type algorithm due to Haberman (1975, see also Winkler 1989a) can be applied. Because many more parameters are associated with general interaction models than with independence models, only a fraction of all interactions may be fit. For instance, if there are 10 matching variables, the degrees of freedom are only sufficient to fit all three-way interactions (e.g., Bishop et al. 1975, Haberman 1979); with fewer matching variables, it may be necessary to fit various subsets of the three-way interactions.

To address the natural partitioning problem,  $\mathbf{A} \times \mathbf{B}$  is partitioned into three sets of pairs  $C_1$ ,  $C_2$ , and  $C_3$  using an equation analogous to (20.3). The EM procedures are then divided into three-class or two-class procedures. When appropriate, two of the three classes are combined into a set that represents

either M or U. The remaining class represents the complement. When both name and address information is used for matching, the two-class EM tends to divide a set of pairs into those agreeing on address information and those disagreeing. If address information associated with many pairs is indeterminate (e.g., Rural Route 1 or Highway 65 West), the three-class EM can yield a proper partition because it tends to divide the set of pairs into (1) matches at the same address, (2) nonmatches at the same address, and (3) nonmatches at different addresses.

The general EM algorithm is far slower than the independent EM algorithm because the M step is no longer in closed form. Convergence is speeded up by using variants of the Expectation-Conditional Maximization (ECM) and Multicycle ECM (MCECM) Algorithm (Meng and Rubin 1993, Winkler 1989a). The difficulty with general EM procedures is that different starting points often yield different limiting solutions. However, if the starting point is relatively close to the solution given by the independent EM algorithm, then the limiting solution is generally unique (Winkler 1992). The independent EM algorithm often provides starting points that are suitable for the general EM algorithm.

Figures 20.1–20.8 illustrate that the automatic EM-based parameter-estimation procedures can yield dramatic improvements. Because there were no available business files for which true matching status was known, files of individuals having name, address, and demographic characteristics such as age, race, and sex were used. Each figure contains a plot of the estimated cumulative distribution curve via equation (20.2) versus the truth that is given by the 45-degree line. Figures 20.1–20.4 for matches and Figures 20.5–20.8 for nonmatches successively display fits according to (1) iterative refinement (e.g., Newcombe 1988, pp. 65–66), (2) three-class, independent EM, (3) three-class, selected interaction EM, and (4) three-class, three-way interaction EM with

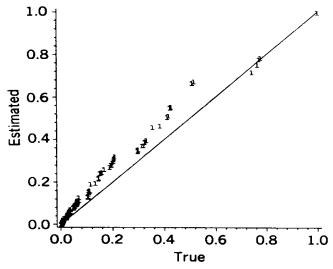


Figure 20.1 Estimates vs. truth, cumulative distribution of matches—two-class, iterative.

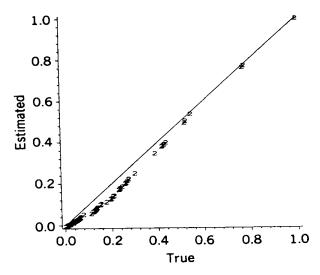


Figure 20.2 Estimates vs. truth, cumulative distribution of matches—three-class, independent EM.

convex constraints. *Iterative refinement* involves the successive manual review of sets of pairs and the reestimation of probabilities given a match under the independence assumption. Iterative refinement is chosen as a reference point (Figures 20.1 and 20.4) because it yields reasonably good matching decision rules (e.g., Newcombe 1988; Winkler 1990b). The algorithm for fitting selected interactions is due to Armstrong (1992). The EM algorithm with convex constraints that predispose a solution to the proper region of the parameter

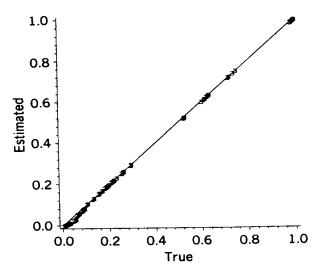


Figure 20.3 Estimates vs. truth, cumulative distribution of matches—three-class, selected interaction EM.

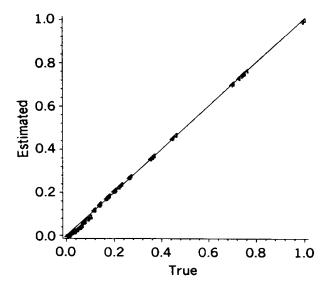


Figure 20.4 Estimates vs. truth, cumulative distribution of matches—three-class, three-way interaction EM, convex.

space is due to Winkler (1989a; also 1992, 1993b). All three-way interactions are used in the last model.

The basic reason that iterative refinement and three-class independent EM perform poorly is that independence does not hold. Three-class independent EM yields results that are closer to the truth because it divides the set of pairs that agree on address into those agreeing on name and demographic information and those that disagree. Thus, nonmatches such as husband-wife and

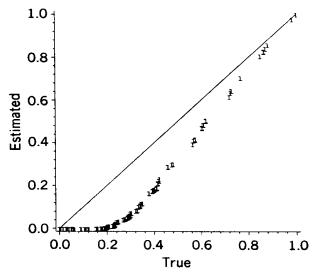


Figure 20.5 Estimates vs. truth, cumulative distribution of nonmatches—two-class, iterative.

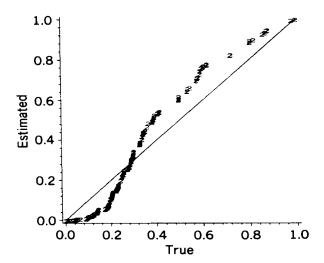


Figure 20.6 Estimates vs. truth, cumulative distribution of nonmatches—three-class, independent EM.

brother-sister pairs are separated from matches such as husband-husband and wife-wife. As shown by Thibaudeau (1993) with these data, departures from independence are moderate among matches whereas departures from independence among nonmatches (such as the husband-wife and brother-sister pairs at the same address) are quite dramatic.

The selected interaction EM does well (Figures 20.3 and 20.7) because true

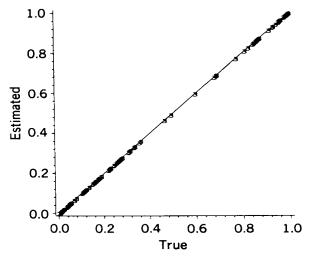


Figure 20.7 Estimates vs. truth, cumulative distribution of nonmatches—three-class, selected interaction EM.

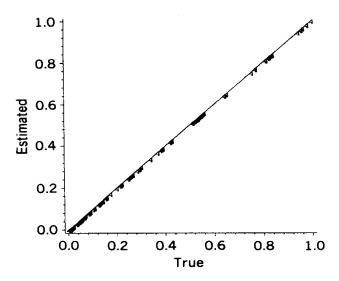


Figure 20.8 Estimates vs. truth, cumulative distribution of nonmatches—three-class, three-way interaction EM, convex.

matching status is used to determine the interactions that must be included. It is unreasonable to expect that true matching status will be available for many matching situations or that the exact set of interactions that were developed for one application will be suitable for use in another. Furthermore, loglinear modeling in latent-class situations is more difficult than for basic loglinear situations where such modeling is known to be difficult (e.g., Bishop et al. 1975). To alleviate the situation, it may be suitable to take a model having all three-way interactions and use convex constraints that bound some probabilities. The bounds would be based on similar matching situations. The all three-way interaction model without convex constraints does not provide accurate fits (Winkler 1992). If the convex constraints are chosen properly, then the three-way interaction EM with convex constraints provides fits (Figures 20.4 and 20.8) that are nearly as good as those obtained with the selected interaction EM (Winkler 1993b).

## 20.5 EVALUATING THE QUALITY OF LISTS

The quality of lists is primarily determined by how useful the available variables are for matching. For large files, the first concern is how effective common identifiers (blocking criteria) are at reducing the set of pairs to a manageable size. The effectiveness of blocking criteria is also determined by the estimated number of missed matches. Applying a greater number of matching variables generally improves matching efficacy. Name information generally provides more distinguishing power than receipts, sales, or address informa-

tion. Parameter estimates must be as good as possible. Improving parameter estimates can reduce clerical review regions by as much as 90 percent.

## 20.5.1 Quality of Blocking Criteria

While use of blocking criteria facilitates the matching process by reducing the number of pairs to be considered, it can increase the number of false non-matches because some pairs disagree on the blocking criteria. The following describes an investigation of how well different sets of blocking criteria yield sets of pairs containing all matches (Winkler 1984, 1985b). The sets of pairs were constructed from 11 U.S. Energy Information Administration (EIA) lists and 47 state and industry lists containing 176,000 records. Within the set of pairs from the original set of files, name and address information allowed 110,000 matches to be identified. From the remaining 66,000 records, there were 3050 matches having similar names and addresses and 8510 matches having either a different name or a different address. The remaining 11,560 matches (18 percent of the 66,000 records) were identified via intensive manual review and were used in analyzing various blocking criteria.

In the subsequent analysis, only the 3050 matches having similar names and addresses were considered. In the blocking criteria displayed in Table 20.6, NAME represents an unparsed name field. Only the first few characters from different fields were used. These criteria were the best subset of several hundred criteria that were considered for blocking a list of sellers of petroleum products (Winkler 1984). Table 20.7 illustrates that for certain sets of lists it is quite

### Table 20.6 Blocking Criteria

- 1. 3 digits ZIP code, 4 characters NAME
- 2. 5 digits ZIP code, 6 characters STREET
- 3. 10 digits TELEPHONE
- 4. 3 digits ZIP code, 4 characters of largest substring in NAME
- 5. 10 characters NAME

Table 20.7 Incremental Decrease in False Nonmatches—Each Set Consists of Pairs in the Union of Sets Agreeing on Blocking Criteria

Group of Criteria	Rate of False Nonmatches	Matches/ Incremental Increase	Nonmatches/ Incremental Increase
1	45.5	1460/NA	727/NA
1-2	15.1	2495/1035	1109/289
1-3	3.7	2908/413	1233/124
1-4	1.3	2991/83	1494/261
1-5	0.7	3007/16	5857/4363

difficult to produce groups of blocking criteria that give a set of pairs that include all matches. With the union of pairs based on the best two sets of criteria, 15.1 percent of the matches were dropped from further consideration; with three, 3.7 percent. The last (fifth) criterion was not useful because it enlarged the set of pairs with only 16 additional matches while adding 4363 nonmatches.

# 20.5.2 Estimation of False Nonmatches Not Agreeing on Multiple Blocking Criteria

If estimates of the numbers of missed matches are needed, then lists can be sampled directly. Even with very large sample sizes, the estimated standard deviation of the error rate estimate often exceeds the estimate (Deming and Gleser 1959). If samples are not used, then following the suggestion of Scheuren (1983), capture-recapture techniques as in Sekar and Deming (1949; see also Bishop et al. 1975, Chapter 6) can be applied to the set of pairs captured by the first four sets of blocking criteria of Section 20.5.1 (Winkler 1987). The best-fitting loglinear model yields the 95 percent confidence interval (27,160). The interval, which represents between 1 and 5 percent of true matches, contains the 50 matches that were known to be missed by the blocking criteria and found via intense clerical review.

## 20.5.3 Number of Matching Variables

As the number of matching variables increases, the ability to distinguish matches usually increases. For instance, with name information alone, it may only be feasible to create subsets of pairs that are held for clerical review. With name and address information, a substantial number of the matches can be correctly distinguished. With name, address, and financial information (such as receipts or income), it may be possible to distinguish most matches automatically.

Exceptions occur if some matching variables have extreme typographical variations and/or are correlated with other matching variables. For instance, consider the following. Two name fields are available for each record of the pairs. The first is a general business name that typically agrees among matches. The second name field in one record corresponds to the owner of a particular business license (e.g., in some states, all fuel storage facilities must be licensed) and in the other record the name field corresponds to the accounting entity that keeps financial records. While the owner of a particular business license will sometimes correspond to the financial person (owner of a gasoline service station), the two names will often disagree among true matches. When both name fields are used in software that assumes that agreements are uncorrelated, contradictory information can cause loss of distinguishing power. Expedient solutions are to drop the contradictory information in the second name field or to alleviate the problem via custom software modifications.

Table 20.8 Examples of Agricultural Names

John A Smith John A and Mary B Smith John A Smith and Robert Jones Smith Dairy Farm

## 20.5.4 Relative Distinguishing Power of Matching Variables

Without a unique identifier such as a verified employer identification number (EIN), the name field typically has more distinguishing power than other fields such as address. The ability of name information to distinguish pairs can vary dramatically from one set of pairs to another. For instance, in one situation properly parsed name information, when combined with other information, may produce good automatic decision rules; in other situations it may not.

As an example of the first situation, consider the 1992 U.S. Census of Agriculture in which name parsing software was optimized to try to find surnames (or suitable surrogates) and first names. Because the overwhelming majority of farming operations have names of the form given in Table 20.8, the resultant parsed names will likely all have "Smith" as a surname that will yield good distinguishing power when combined with address information. The exception can occur when two names containing "Smith" have the same address. A similar situation occurs with the 1992 match of the Standard Statistical Establishment List (SSEL) of U.S. businesses with a list of small nonemployers from an Internal Revenue Service (IRS) 1040C file of records for which EIN was unavailable.

General business lists can signify the second situation of the poor decision rule because of the ways in which the name field can be represented. For instance, the same business entity may appear in the following forms given in Table 20.9. Even if name parsing software can properly represent name components, it may be difficult to use the components to distinguish matches. If the name information and clerical-review status were retained, then clerical review could be reduced during future updates. Each business could be represented by a unique record that has pointers to significant name variations of matches and nonmatches along with match status. If a potential update record

**Table 20.9** Examples of Business Names That Are Difficult to Compare

John A Smith and Son Manufacturing Company, Incorporated John Smith Co
John Smith Manufacturing
J A S Inc.
John Smith and Son

is initially designated as a possible link because of a name variation, then the associated name variations could be searched to decide whether a record with a name similar to the potential update record had previously been clerically reviewed. If it had, then the prior follow-up results could be used to determine whether the new record is a match.

## 20.5.5 Good Matching Variables But Unsuitable Parameter Estimates

Even when name and other matching variables can be properly parsed and have agreeing components, automatic parameter estimation software may not yield good parameter estimates because the lists have little overlap or because model assumptions in the parameter-estimation software are incorrect. In either situation, matching parameters are usually estimated via an iterative procedure involving manual review. Generally, matching personnel start with an initial set of parameters. The personnel review a moderately large sample of matching results and estimate new parameters via ad hoc means. The review-reestimation process is repeated until matching personnel are satisfied that parameters and matching results will not improve much.

The most straightforward means of parameter reestimation is the iterative refinement procedure of Statistics Canada (e.g., Newcombe 1988, pp. 65-66; Statistics Canada 1983; Jaro 1992). After each review and clerical resolution of match results, marginal probabilities given a match are reestimated and matching (under the independence assumption) is repeated. Marginal probabilities given a nonmatch are held as constant because they are approximated by probabilities of random agreement over the entire set of pairs. If the proportion of nonmatches within the set of pairs is very high, then the random agreement approximation is valid because decision rules using the random agreement probabilities are virtually the same as decision rules using true marginal probabilities given a nonmatch.

For the 1992 U.S. Census of Agriculture, initial estimates obtained via the independent EM algorithm were replaced by refined estimates that accounted for lack of independence. The refined estimates were determined by reviewing a large sample of pairs, creating adjusted probability estimates, and repeating the process. For instance, if two records simultaneously agreed on surname and first name, their matching weight was adjusted upward from the independent weight.

# 20.6 ESTIMATION OF ERROR RATES AND ADJUSTMENT FOR MATCHING ERROR

Fellegi and Sunter (1969) introduced methods for automatically estimating error rates when the conditional independence assumption (20.4) is valid. Their methods do not involve sampling and can be extended to more general situations. This section provides different methods for estimating error rates within

a set of pairs than those given in Section 20.4.6. Estimation of false non-matches due to pairs missed because of disagreement on blocking criteria is covered in Section 20.5. This section also describes new work that investigates how statistical analyses can be adjusted for matching error.

## 20.6.1 Sampling and Clerical Review

Estimates of the number of false matches and nonmatches can be obtained by reviewing a sample of pairs designated as links and nonlinks. Sample size can be minimized by concentrating the sample in weight ranges in which error is likely to take place. Using a weighting strategy that yields good distinguishing power with rule (20.2), most error among computer-designated links and nonlinks occurs among weights that are close to the thresholds *UPPER* and *LOWER*. Within the set of possible links that are clerically designated as links and nonlinks, simple random samples can be used. While the amount of manual review needed for confirming or correcting the link-nonlink designations can require substantial resources, reasonable estimates within the fixed set of pairs can be obtained. An alternative to sampling is to develop effective statistical models that allow automatic estimation of error rates. At present, such methods are the subject of much research and should show improvements in the future.

### 20.6.2 Rubin-Belin Estimation

Rubin and Belin (1991) developed a method of estimating matching error rates when the curves (ratio R versus frequency) for matches and nonmatches are somewhat separated and the failure of the independence assumption is not too severe. Their method is applicable to weighting curves R obtained via a one-to-one matching rule (Jaro 1989) and to which a number of ad hoc adjustments are made (Winkler 1990b). The one-to-one matching rule can dramatically improve matching performance because it can eliminate nonmatches such as husband-wife or brother-sister pairs that agree on address information. Without one-to-one matching, such pairs receive sufficiently high weights to be designated as possible links.

To model the shape of the curves of matches and nonmatches, Rubin and Belin require true matching status for a representative set of pairs. For a variety of basic settings, the procedure yields reasonably accurate estimates of error rates and is not highly dependent on *a priori* curve shape parameters (Rubin and Belin 1991; Scheuren and Winkler 1993; Winkler 1992). The SEM algorithm of Meng and Rubin (1991) is used to get 95 percent confidence intervals for the estimates.

While the Rubin-Belin procedures were developed using files of individuals (for which true match status was known), I expect that the procedures are also applicable for files of businesses. When one-to-one matching is used, the Rubin and Belin method can give better error rate estimates than a modified version

of the Winkler method given in Section 20.4.6 (e.g., Winkler 1992). If one-to-one matching is not used, then the Winkler method can yield accurate parameter estimates whereas the Rubin-Belin method cannot be applied because the curves associated with matches and nonmatches are not sufficiently separated.

## 20.6.3 Scheuren-Winkler Adjustment of Statistical Analyses

Linking information that resides in separate files can be useful for analysis and policy decisions. For instance, an economist might wish to evaluate energy policy by matching a file with fuel and commodity information for businesses against a file with the values and types of goods produced by the businesses. If the wrong businesses are matched, then analyses based on the linked files can yield erroneous conclusions. Scheuren and Winkler (1993) introduced a method of adjusting statistical analyses for matching error. If the probability distributions for matches and nonmatches are accurately estimated, then the adjustment method is valid in simple cases where one variable is taken from each file. Accurate estimates can sometimes be obtained via the method of Rubin and Belin (1991). Empirical applications have been performed for ordinary linear regression models (Winkler and Scheuren 1991) and for simple loglinear models (Winkler 1991). Extensions to situations of more than one variable from each file are under investigation.

## 20.7 COMPUTING RESOURCES AND AUTOMATION

Many large record linkage projects require new software or substantial modification of existing software. The chief difficulty with these projects is developing the highly skilled programmers required for the task. Few programmers have the aptitude or are allowed the years needed to acquire proficiency in advanced algorithm development and the multi-language, multi-machine approaches needed to modify and enhance existing software. For example, a government agency may use software that another agency spent several years developing in PL/I because PL/I is the only language their programmers know. Possibly more appropriate software written in C may not be used because the same programmers do not know how to compile and run C programs. The same PL/I programmers may not have the skills that allow them to make major modifications in PL/I software that they did not write or to port new algorithms in other languages to PL/I.

A secondary concern is lack of appropriate, general-purpose software. In many situations for which name, address, and other comparable information are available, existing matching software will work well if names and addresses can be parsed correctly. Directly comparable information might consist

of receipts for comparable time periods. Nondirectly comparable information might consist of receipts in one source and sales in another. To use such data, custom software modifications have to be added to software. The advantage of some existing software is that, without modification, they often parse a substantial percentage of the records in files.

## 20.7.1 Need for General Name-Parsing Software and What Is Available

At present, the only general-purpose business-name-parsing software that has been used by an assortment of agencies is the NSKGEN software from Statistics Canada. The software is written in a combination of PL/I and IBM Assembly language. NSKGEN software is primarily intended to create search keys that bring appropriate pairs of records together. Because it does a good job of parsing and standardizing names, it has been used for record linkage (Winkler 1986, 1987). I recently wrote general business-name-parsing software that was used in a match of the U.S. SSEL list of business establishments with the U.S. IRS 1040C list that contains many small establishments (Winkler 1993a). The software achieves better than a 99 percent parsing rate with an error rate of less than 0.2 percent with these lists. It has not yet been tested on a variety of general lists. The code is ANSI-standard C and, upon recompilation, runs on a number of computers. While name parsing software is written and used by commercial firms, the associated source code is generally considered proprietary.

# **20.7.2** Need for General Address-Parsing Software and What Is Available

Statistics Canada has the ASKGEN package (again written in PL/I and IBM Assembly language) which does a good job of parsing addresses (Winkler 1986, 1987). ASKGEN has recently been superseded by Postal Address Analysis System (PAAS) software. PAAS has not yet been used at a variety of agencies but, with limitations, has been used in creating an address register for the 1991 Canadian Census. The limitations were that most of the source address lists required special preprocessing to put individual addresses in a form more suitable for input to PAAS software (Swain et al. 1992). In addition to working on English-type addresses, the ASKGEN and PAAS software works on Frenchtype addresses such as "16 Rue de la Place."

At the U.S. Bureau of the Census, address-parsing software has been written in ANSI-standard C and, upon recompilation, currently runs on an assortment of computers. The software has been incorporated in all major Census Bureau geocoding systems, has been used for the 1992 U.S. Census of Agriculture, and was used in several projects involving the 1992 U.S. SSEL. As with name-parsing software, source code for commercial address-parsing software is generally considered proprietary.

## 20.7.3 Matching Software

At present, I am unaware of any general software packages that have been specifically developed for matching lists of businesses. While the ASKGEN and NSKGEN standardization packages were used with the Canadian Business Register in 1984, associated matching was based on search keys generated through compression and standardization of corporate names. One-to-many matches were reviewed by clerks who selected the best match with the help of interactive computer software. At the U.S. Bureau of the Census, I have been involved with the development of software for large projects in which the Fellegi-Sunter model was initially used and a number of ad hoc modifications were made to deal with name-parsing failure, address-parsing failure, sparse and missing data, and data situations unique to the files being matched. In every case, the ad hoc modifications improved matching performance substantially over performance that would have been available from the software alone. The recent projects were the 1992 U.S. Census of Agriculture, the 1993 match of the SSEL file of U.S. businesses with the IRS 1040C list of nonemployers, and the 1993 matching of successive years' SSEL files and the unduplication of individual years' files. The latter two projects used files from 1992. A set of software for agricultural lists and several packages for files of individuals are described below.

The U.S. Department of Agriculture (1980) has a system for matching lists of agricultural businesses, which was written in FORTRAN for IBM mainframes in 1979 and has never been updated. Name-parsing software is available as part of the system. The software applies Fellegi-Sunter matching to the subsets of pairs corresponding to individuals. The remaining records that are identified as corresponding to partnerships and corporations are matched clerically when an exact character-by-character match fails. If the pairs of businesses generally have names that allow them to be represented in forms similar to the ways that files of individuals have their names represented, then matching software (or modifications of it) designed for files of individuals can be used.

While the ASKGEN and NSKGEN packages from Statistics Canada have been given out to individuals for use on IBM mainframes, associated documentation does not cover installation or details of the algorithms. To a lesser extent, the lack of detailed documentation is also true for the USDA system. The software packages require systems analysts and matching experts for installation and use.

General matching software has only been used on files of individuals due to the difficulties of name and address standardization and consistency in business files. Available systems are Statistics Canada's GRLS system (Hill 1991, Nuyens 1993), the system for the U.S. Census (Winkler 1990a), Jaro's commercial system (Jaro 1992), and University of California's CAMLIS system. None of the systems provides name- or address-parsing software. Only the Winkler system is free and, upon recompilation, runs on a large collection of

computers. Source code is available with the GRLS system and the Winkler system. The GRLS system has the best documentation.

### 20.8 CONCLUDING REMARKS

This chapter provides background on how the Fellegi-Sunter model of record linkage is used in developing automated matching software for business lists. The presentation shows how a variety of existing techniques have been created to alleviate specific problems due to name- and/or address-parsing failure or inappropriateness of assumptions used in simplifying computation associated with the Fellegi-Sunter model. Much research is needed to improve record linkage of business lists. The challenges facing agencies and individuals are great because substantial time and resources are needed for (1) creating and enhancing general name and address parsing/software; (2) performing, circulating, and publishing methodological studies; and (3) generalizing and adding features to existing matching software that improve its effectiveness when applied to business lists.

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